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SESSION 2: MINI PRESENTATIONS ON PRODUCER PRICE INDICES

CHALLENGES IN THE DEVELOPMENT OF A PRICE INDEX FOR BANKING SERVICES IN THE UK

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1. Introduction

1.1. The current programme to develop Corporate Services Price Indices (CSPIs) in the UK includes an element for banking and related financial services to commercial customers. A concerted effort to progress in this difficult area began in autumn 2000 and this paper summarises the key considerations so far.

2. Scope: where to start ?

- 2.1. A wide range of banking and other financial intermediation services are provided to businesses and it is difficult to identify areas where price collection is realistically possible. For the time being, it has been decided that the UK will concentrate mostly on commercial loan and deposit services provided by banks partly because this is an area where there is some relevant and apparently suitable data already collected centrally (by the Bank of England). If progress is made in this area then it is hoped that it would pave the way for the development of price indices for other banking and financial services.
- 2.2. In addition to an index for loans and deposits it may be possible in the shortterm to develop an index of business account transaction charges and other charges. This would use data that are currently published on a regular basis by the major banks. However, these published service tariffs do not take account of bundled charges or volume discounts which are often applicable. The main focus of this paper though is on loans and deposits.

3. Sampling/reporting burdens

- 3.1. The Bank of England already collects a significant amount of data for financial policy monitoring and it is preferable to try and make use of that rather than set up a separate price inquiry. Some of this data contributes to the ONS's calculation of national accounts. Collected on the forms are data on average interest rates (Form EIR) and banks' income and expenditure (Form A3).
- 3.2. One problem is that the existing returns may not be sufficient for the development of a meaningful and reliable banking services price index. There may be scope to change or add some questions to the existing returns in the future. However, any changes could take some time and we have to remember that banks' reporting systems have not been designed historically to report price or income data at a sectoral or product level.

4. Who should do the work ?

- 4.1. The ONS is not in a good position to take on the single-handed development of a price index as significant insight into the data currently provided is required along with a detailed understanding of the relationships amongst the UK banks, the Bank of England and the Government. In addition, ensuring that, conceptually, a banking CSPI is representative of banks' corporate business and is consistent with the methodologies used for other price indices is challenging. The aim is to achieve a successful pooling of the right fields of expertise.
- 4.2. Fortunately the Bank of England is able to play an active role in the development work and colleagues there are playing a key role in the necessary consultative process. The British Bankers' Association is also able to contribute to the consultations so ensuring the interests of the banks themselves are represented. The mood so far of the consultative group that has been established is positive and it is the up to the ONS and the Bank to maintain this and keep the momentum going.
- 4.3. Confidentiality of the data collected and held by the Bank of England is another issue that dictates that the Bank should play a prominent role in the price index development. The success of the project is therefore dependent on the Bank being able to provide the necessary resources over the next 1-2 years.

5. Choice of pricing methodology

- 5.1. The initial challenge is to try to utilise some statistical returns collected by the Bank of England which support the ONS in its calculation of national accounts. These include data on aggregate loans and deposits, interest earned and fees paid which could support an approach based on the principles of FISIM (Financial Intermediation Services Indirectly Measured). This could possibly be done in a way similar to that for the banking services price index being developed in the US.
- 5.2. The US approach was presented by Roslyn Swick of the Bureau of Labor Statistics to the Bank of England and some representatives of UK banks in December 2000. The initial reaction was that the detail of the US approach could not be mirrored in the UK as there is little scope for such a labour intensive operation. Nevertheless it was felt that the basic principles, using higher-level, aggregate information, could possibly be applied.
- 5.3. No single source of complete or detailed enough data appears to be available to support the current approach though. The challenge is on to find sufficient data from whatever sources are available and/or utilise that data which is available as proxy information.

6. UK National Accounts

6.1. Demand for a banking services price index to support the calculation of UK national accounts is currently low. Measurement of UK banking output is partly based on volume indicators and partly on amounts of outstanding loans and deposits (deflated by the top-level consumer price index. Therefore there is no steer from national accounts for the development of a specific banking services deflator. However, possible moves within Europe to develop FISIM-based approaches to output measurement may influence the need for a price index based on FISIM principles although it is too early at this stage to know.

7. Currently proposed approach

- 7.1. An approach using interest rate figures, loan and deposit balances and estimates of fees is currently under development. This uses data compiled from a survey of 25 banks representing about 75% of total turnover in the targeted area of activity. These contributors are supplying the data on a monthly basis. There are a number of aspects which need to be assessed fully though, for example:
 - aggregate data are used, therefore it would not be possible to break the price index down into particular types of loan or deposit;
 - fees data are reported in total only (they are not available separately for loans and deposits and so have to be estimated in some way);
 - the choice of reference rate that is required as part of the FISIM approach;
 - how should deflation or adjusting for the change in value of loans or deposits be handled ?
 - services to UK businesses only are under development and the prospects for including overseas dealings may need to be investigated in the future (as these constitute a significant amount of activity).
- 7.2. An outline of the methodology under development is given in the annex, using dummy (artificial) data.
- 7.3. The proposed methodology, once developed a little further, will require a significant amount of consultation, especially with the banks themselves.

8. The top-level CSPI

8.1. The development of a banking services CSPI supports the overall aim to provide a top-level CSPI to represent price movements in the corporate services sector as a whole. This requires each industry to have a weighting relevant to the base year. Output information for banking is not available from the source used for most other existing CSPIs. Therefore an additional requirement will be to identify a suitable output or turnover measure to estimate an appropriate weighting. Also, a judgement would have to made of the extent to which any banking services CSPI developed would be a proxy for all banking and financial intermediation services.

9. Business account transaction and other charges

- 9.1. Rates and fees charged for transactions and other services relating to current accounts targeted specifically at small and medium-sized businesses are published regularly by each of the major UK banks. These include things like credits and debits, stopping cheques and night safe charges. Prices for large businesses (greater than 250 employees) are not included.
- 9.2. In theory these prices could be combined with some suitable weighting information, perhaps based on volumes of transactions, to derive a price index. The challenge then would be to obtain such weighting information, including a source for weighting individual banks' data together. The problem would remain though of how to obtain commensurate information for large businesses who often negotiate their own sets of charges with banks individually. This would possibly have to be via a separate survey.
- 9.3. This area of banking services would require a weighting within banking services overall. This would be very small but, nevertheless, if data are readily available then it may be worthwhile. However, if a separate survey needs to be established for large businesses it may not. For large business lending, prices move due to competition, negotiation, lending policy changes, etc. therefore a different approach would probably be needed to reflect this element of the CSPI.

10. Summary

10.1. Progress is being made in the development of a FISIM-based price index for loans and deposits, although there are still a number of key issues that need to be resolved. The prospects for indices covering other banking services are less clear and may depend on the level of success achieved via the current approach.

ANNEX

CORPORATE SERVICES PRICE INDEX - BANKING SERVICES PROPOSED PRICE INDEX METHODOLOGY FOR LOANS AND DEPOSITS (DUMMY DATA SHOWN)

LOANS		<u>QTR 1</u>	<u>QTR 2</u>	<u>QTR 3</u>	<u>QTR 4</u>
А	Interest payments (£m)	2,000	2,050	2,150	2,200
В	Fees (£m)	70	75	80	80
С	Interest + fees = A+B (£m)	2,070	2,125	2,230	2,280
D	Balances (£m)	100,000	101,000	104,000	105,000
Е	Effective percentage charged = C/D^*100	2.070	2.104	2.144	2.171
F G	Reference rate (%) Ref rate per qtr (%) = F/4	6.000 1.500	6.000 1.500	6.100 1.525	6.100 1.525
Н	Annualised service price (%)	0.570	0.604	0.619	0.646
I	INDEX: LOANS (QTR 1 = 100)	100.0	106.0	108.6	113.4
DEPOSITS					
К	Interest payments (£m)	500	500	500	550
L	Fees (£m)	10	15	20	20
М	Interest - fees = K-L	490	485	480	530
Ν	Balances (£m)	70,000	71,000	72,000	75,000
0	Effective percentage paid = M/N*100	0.700	0.683	0.667	0.707
P Q	Reference rate (%) Ref rate per qtr = P/4 (%)	6.000 1.500	6.000 1.500	6.100 1.525	6.100 1.525
R	Annualised service price = Q - O (%)	0.800	0.817	0.858	0.818
S	INDEX: DEPOSITS (QTR 1 = 100)	100.0	102.1	107.3	102.3
	WEIGHTED INDEX (70% loans, 30% deposits)	100.0	104.8	108.2	110.1